BEFORE THE NATIONAL ANTI-PROFITEERING AUTHORITY

UNDER THE CENTRAL GOODS & SERVICES TAX ACT, 2017

Case No. : 62/2022

Date of Institution : 27.10.2021

Date of Order ; 29.08.2022

In the matter of:

- Sh. Madhumal Panjumal Keswani, A-9, Tranquille CHS, Dutt Mandir Road Wakad, Pune-411057.
- Director General of Anti-Profiteering, Central Board of Indirect Taxes & Customs, 2nd Floor, Bhai Vir Singh Sahitya Sadan, Bhai Vir Singh Marg, Gole Market, New Delhi-110001.

Applicants

Versus

M/s Panchshil Infrastructure Holding Pvt. Ltd., Tech Park One, Tower-E, Next to Don Bosco School, Yerwada, Pune-411006.

Respondent

Quorum:-

- Sh. Amand Shah, Technical Member & Chairman.
- Sh. Pramod Kumar Singh, Technical Member,
- Sh. Hitesh Shah, Technical Member.

Present -

- 1. Sh. Madhumal Panjumal Keswani, Applicant No. 1 in person.
- Sh. Shivendu Pandey, Superintendent, for the DGAP.
- 3. None for the Respondent.

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ORDER

The present Report dated 25.10.2021 has been received from Applicant No.
 i.e. the Director General of Anti-Profiteering (DGAP) after a detailed investigation under Rule 129(6) of the Central Goods & Service Tax (CGST)
 Rules, 2017. The brief facts of the present case are that the Standing

Committee on Anti-profiteering, received an Application under Rule 128 of the CGST Rules, 2017 filed by Applicant No. 1 alleging profiteering in respect of construction service supplied by the Respondent. Applicant No. 1 alleged that the Respondent has not passed on the benefit of ITC to him by way of commensurate reduction in the price on purchase of Apartment No. 503, Tower-E. from the Respondent in the Project "Panchshil Towers" situated at Kharadi, Pune on the introduction of GST w.e.f. 01.07.2017, in terms of Section 171 of the CGST Act. 2017.

- The DGAP in his Report dated 25.10.2021, inter-alia stated that.
 - i. The said application was then examined by the Standing Committee on Anti-profiteering in its meeting, the minutes of which were received in the DGAP's office on 11.11.2020, whereby it was decided to forward the same to the DGAP to conduct detailed investigation in the matter. Accordingly, an investigation was initiated to collect the evidence necessary to determine whether the benefit of ITC had been passed on by the Respondent to his customers in respect of the construction service supplied by the Respondent.
 - On receipt of the reference from the Standing Committee on Antiprofiteering, a notice under Rule 129 of the Rules was issued by the
 DGAP on 07.12.2020, calling upon the Respondent to reply as to
 whether he admitted that the benefit of ITC had not been passed on
 to his customers by way of commensurate reduction in price and if
 so, to suo moto determine the quantum thereof and indicate the
 same in his reply to the notice as well as furnish all supporting
 documents. Vide the said notice, the Respondent was also allowed to
 inspect the non-confidential evidence/information furnished by
 Applicant No. 1 during the period 14.12.2020 to 15.12.2020.
 However, the Respondent did not avail of this opportunity.
 - The period covered by the present investigation was from 01.07.2017
 to 30.11.2020.



- iv. Vide e-mail dated 27.09.2021, Applicant No. 1 was allowed to inspect the non-confidential documents/reply furnished by the Respondent on 30.09.2021 to 01.10.2021. However, Applicant No. 1 did not avail of this opportunity.
 - The time limit to complete the investigation was 10.05.2021. However, in terms of Notification No. 91/2020 dated 14.12.2020 where, any time limit for completion/furnishing of any report, has been specified in, prescribed, or notified under the CGST Act, 2017 which fell during the period from the 20th day of March 2020 to the 30th day of March 2021, and where completion or compliance of such action has not been made within such time, then, the time limit for completion or compliance of such action was extended up to the 31.03.2021. Further, the Hon'ble Supreme Court of India passed an Order dated 08.03.2021 in Suo Motu Writ Petition (Civil) No. 3 of 2020, wherein, it was stated that "in cases where the limitation would have expired during the period between 15.03.2020 till 14.03.2021, notwithstanding the actual balance period of limitation remaining, all persons shall have a limitation period of 90 days from 15.03.2021. In the event, the actual balance period of limitation remaining, with effect from 15.03.2021, is greater than 90 days, that longer period shall apply". The above relief has been extended and the period from 14.03.2021 till further orders should also stand excluded in computing the limitation period as per the Hon'ble Supreme Court's Order dated 27.04.2021 passed in Miscellaneous Application No. 665/2021 in SMW(C) No. 3/2020. Further, the above relief has been extended further and the period from 02.10.2021 shall have a limitation period of 90 days from 03.10.2021 as per the Hon'ble Supreme Court's Order dated 23.09.2021 passed in Miscellaneous Application No. 665/2021 in SMW(C) No. 3/2020.
- vi. In response to the notice dated 07.12.2020, the Respondent submitted documents/ information vide letters and e-mails dated



- 21.12.2020, 08.01.2021, 08.02.2021, 04.03.2021, 13.08.2021 and 26.08.2021. The Respondent stated that he had passed on the benefit of ITC of Rs. 4,25,35,150/- to 53 homebuyers.
- vii. Vide the aforementioned letters & emails, the Respondent submitted the following documents/ information:
 - a. Copies of GSTR-1 returns for the period July 2017 to November 2020.
 - b. Copies of GSTR-3B returns for the period July 2017 to November 2020.
 - c. Copies of GSTR-9 returns for the period FY 2017-18 & 2018-19.
 - d. Electronic Credit Ledger for the period July 2017 to November 2020.
 - e. Copies of Service Tax for the period of April 2016 to June 2017 & VAT returns for the period April 2016 to June 2017.
 - Details of applicable tax rate before and after GST Regime.
 - g. Financial Statement for the FY 2016-17 to FY 2018-19.
 - Agreement executed with the landowners.
 - Demand letters and Agreement executed with the Applicant.
 - Completion Certificate for Tower-A, B, D, and E.
 - k. Details of Tran-1 credit.
 - Flat sale agreement executed with buyers.
 - m. Summary of Input Tax Credit.
 - List of home buyers in the Project "Panchshil Towers".
 - Booking documents of all home buyers.
- viii. Vide the notice dated 05.11.2020, the Respondent was informed that if any information/documents were provided on a confidential basis, in terms of Rule 130 of the Rules, a non-confidential summary of such information/documents was required to be furnished. However, the Respondent did not submit any such information or summary.



- a. Whether there was the benefit of reduction in the rate of tax or ITC on the supply of construction service by the Respondent after implementation of GST w.e.f. 01.07.2017 and if so,
- b. Whether the Respondent passed on the such benefit to the recipients by way of commensurate reduction in price, in terms of Section 171 of the CGST Act, 2017.
- Another relevant point in this regard was para 5 of Schedule-III of the CGST Act, 2017 (Activities or Transactions which shall be treated neither as a supply of goods nor a supply of services) which reads as "Sale of land and, subject to clause (b) of paragraph 5 of Schedule II, sale of building". Further, clause (b) of Paragraph 5 of Schedule II of the CGST Act, 2017 reads as "(b) construction of a complex, building, civil structure or a part thereof, including a complex or building intended for sale to a buyer, wholly or partly, except where the entire consideration has been received after issuance of the completion certificate, where required, by the competent authority or after his first occupation, whichever is earlier". Thus, the ITC on the residential units which were under construction but not sold was provisional ITC which might be required to be reversed by the Respondent, if such units remained unsold at the time of issue of the completion certificate, in terms of Section 17(2) & Section 17(3) of the CGST Act, 2017, which read as under.

Section 17 (2) "Where the goods or services or both are used by the registered person partly for effecting taxable supplies including zero-rated supplies under this Act or under the Integrated Goods and Services Tax Act and partly for effecting exempt supplies under the said Acts, the amount of credit shall be restricted to so much of the input tax as is attributable to the said taxable supplies including zero-rated supplies".



Section 17 (3) "The value of exempt supply under sub-section (2) shall be such as might be prescribed and shall include supplies on which the recipient is liable to pay tax on reverse charge basis, transactions in securities, sale of land and, subject to clause (b) of paragraph 5 of Schedule II, sale of building".

Therefore, ITC on the unsold units was outside the scope of this investigation and the Respondent was required to recalibrate the selling price of such units to be sold to the prospective buyers by considering the proportionate additional ITC available to him post-GST.

- xi. The Respondent is a Developer and is engaged in the construction of the buildings. He was earlier registered as an assessee with VAT & Service Tax Department, up to 30.06.2017. Thereafter, he was registered with the GST Department vide Registration No. 27AADCP6098D1Z8 for providing taxable service under the category of construction services.
- As regards the allegation of profiteering, it was observed that before 01.07.2017, i.e., before the GST was introduced, the Respondent was eligible to avail credit of Service Tax paid on the input services (CENVAT credit of Central Excise duty was not available) in respect of the units for the Project "Panchshil Towers" sold by him. The Respondent was not eligible to avail ITC of VAT paid on the inputs, as he was working under the composition scheme. Further, post-GST, the Respondent was eligible to avail ITC of GST paid on all the inputs and input services. From the data submitted by the Respondent covering the period April 2016 to November 2020, the details of the input tax credits availed by him, his turnovers from the Project "Panchshil Towers", the ratios of ITCs to turnovers, during the pre-GST (April 2016 to June 2017) and post-GST (July 2017 to November 2020) periods, have been tabulated in Table-A below.



Table-A

Sr.No	Particulars	Total (Pre-GST) 1 st April 2016 to 30 th June 2017	Total (Post GST) 1 st July 2017 to 30 th November 2020	
1	CENVAT of Service Tax Paid on Input Services used for flats (A)	15,37,41,714	×	
2	Input Tax Credit of VAT Paid on Purchase of Inputs (B) Total CENVAT/Input Tax Credit Available (C)= (A+B) 15,37,41,71			
3			8	
4	Input Tax Credit of GST Availed (D)	la:	44,20,92,762	
5	Turnover for Flats as per Home Buyers List (E)	1,99,67,37,619	4,04,68,49,474	
6	Total Saleable Area (in SQF) (F)	30,41,375	30,41,375	
7	Total Sold Area (in SQF) relevant to turnover (G)	7,42,540	10,53,613	
8	Relevant ITC [(H)= (C or D)*(G)/(F)]	3,75,35,442	15,31,52,675	
7	he ratio of ITC Post-GST [(I)=(H)/(E)]	1.88%	3.78%	

From the above Table- 'A', it was clear that the ITC as a percentage of the turnover that was available to the Respondent during the pre-GST period (April 2016 to June 2017) was 1.88% and during the post-GST period (July 2017 to November 2020), it was 3.78% in Project "Panchshil Towers". This confirmed that in post-GST, the Respondent had benefited from additional ITC to the tune of 1.90% [3.78% (-) 1.88%] of the turnover.

xiv. The Respondent contended that the price quoted to the post-GST customers was inclusive of the benefit of ITC under GST Laws. The original application form which was signed by all home buyers mentions the terms and conditions at point no. 2 as follows:

"Goods and Services Tax plus others tax/levies etc. will be charged additionally as when applicable. The customer acknowledges that the above-mentioned rates are in compliance with the ITC provision as under Section 171 of Central Goods and Services Act, 2017."



However, to examine this aspect, all original application forms concerning all the buyers who had booked flats in the post-GST period were required to be scrutinized. As per the homebuyers list submitted by the Respondent, it was observed that 212 buyers had paid an amount of Rs. 3,12,25,31,669/- had purchased the flats from the Respondent in the post-GST period. As such all the Application forms which were signed by the buyers were required to be scrutinized. On scrutiny of these original application forms in respect of 212 buyers, it was found that these documents mentioned that it was agreed between the Respondent and the buyers that the benefit of input credit of GST was already considered in the consideration value and passed on to the said purchaser and henceforth, the buyers would not demand any separate discount/setoff or claim against the GST.

Therefore, it was observed that the Respondent's contention that the benefit of ITC provision as under Section 171 of CGST Act, 2017 was already considered in the consideration value which was mentioned in all the builder buyers agreements in respect of post GST buyers, was correct only to extent of 212 number of buyers whose documents were submitted by the Respondent and in which the aforesaid clause was indicated. Accordingly, while computing the profiteering amount, only the turnover in respect of 212 buyers who had booked flats in the post-GST period and whose documents mentioned the aforesaid clause, was excluded from the calculation of profiteering as mentioned in Table B below.

recommendation of the GST Council, had levied 18% GST (effective rate was 12%, given 1/3rd abatement for land value) on construction service, vide Notification No. 11/2017-Central Tax (Rate) dated 28:06:2017. The effective GST rate was 12% for flats. Accordingly, based on the figures contained in Table- 'A' above, the comparative

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figures of the ratio of ITCs availed/available to the turnovers in the pre-GST and post-GST periods as well as the turnovers, the recalibrated base price, and the excess realization (profiteering) during the post-GST period, was tabulated in Table-B below:

Table-B

Sr. No.	Particulars					
1	Period	A	1 st July 2017 to 30 th November 2020			
2	Output GST rate (%)	В	12			
3	The ratio of CENVAT credit/ ITC to Total Turnover as per table - 'B' above (%)	1.88%/3.78%				
4	Increase in ITC availed post-GST (%)	1.90%				
5	Analysis of Increase in input tax credit:					
6	Base Price raised from 1 st July 2017 to 30 st November 2020 (Rs.)	Е	4,04,68,49,474			
7	Less: Demand raised and advances raised from 1 st July 2017 to 30 st November 2020 (Rs.) (Flats sold after 01:07:2017 as per documents of 212 buyers)		3,12,25,31,669			
8	Final Base Price raised from 1 st July 2017 to G=E-F		92,43,17,805			
9	GST raised over Base Price (Rs.)	H= G*B	11,09,18,137			
10	otal Demand raised I≍G+H		1,03,52,35,942			
11	J= G*(1-D) Recalibrated Base Price or 98.10% of G		90,67,55,767			
12	GST @12% K = J* B		10,88,10,692			
13	Commensurate demand price L = J+K		1,01,55,66,459			
14	Excess Collection of Demand or Profiteering Amount	1,96,69,483				

XVI From Table-'B' above, it was clear that the additional ITC of 1.90% of the turnover should have resulted in commensurate reduction in the base price as well as cum-tax price. Therefore, in terms of Section 171 of the CGST Act, 2017, the benefit of such additional ITC was required to be passed on to the recipients.



xvii.

on the aforesaid CENVAT/ITC availability pre and post-GST and the details of the amount collected by the Respondent from the customers/homebuyers in respect of the flats sold by the Respondent during the period 01.07.2017 to 30.11.2020, the benefit of ITC that need to be passed on by the Respondent to the buyers of flats worked out to Rs. 1,96,69,483/- including 12% GST on the base amount of Rs. 1,75,62,038/-. The homebuyer and unit-wise break-up of this amount was given in Annex-14 of the Report. This amount was inclusive of the profiteered amount of Rs. 24,997/- (including GST) in respect of Applicant No. 1 mentioned at serial no. 244 of Annex-14 of the Report.

XVIII.

The Respondent in his submission stated that he had passed on the additional benefit of ITC of Rs 4,25,35,150/- to 53 home buyers. which had accrued after the implementation of GST. The Respondent had also submitted details of home buyers and the amount passed on to the individual home buyers. To cross-check the claim of the Respondent, e-mails were sent to the 52 buyers. Replies from only 48 Homebuyers have been received and all the 48 had confirmed that the benefit of GST/ITC has been received and in respect of 4 buyers, no reply has been received so far. The details of confirmation of the receipt of payment received through e-mails were enclosed as Annex-15 of the Report. Hence, the contention of Respondent that commensurate benefit to all the homebuyers has been passed on could not be accepted in respect of all 53 homebuyers. Further, it was also found that in some cases, the Respondent has passed on the benefit of ITC more than the required commensurate benefit whereas in some cases, the benefit of ITC passed on was less than the required commensurate benefit. A summary of the benefit of ITC required to be passed on and the ITC benefit claimed to have been



passed on to the Applicant No. 1 and other home buyers, has been tabulated in Table- 'C' below: -

Table-C

Sr. No.	Category of Customers	No. of Units	Area (in Sqf)	Amount Received Post GST	Profiteering Amt. as per Annex-13	Benefit claimed by the Respondent to have been passed on	Difference	Remark
A	В	C	D	Ε	F	G	H≠F-G	1
4	Applicant		2.281	11,66,500	24,866	0	24,866	The benefit to be passed on as per Annex-15 of the Report
2	Other Buyers	305	6,15,168	31,16,14,918	66,31,165	0	66,31,165	The benefit to be passed on as per Annex-15 of the Report
3	Confirmed Buyers	48	71,780	55,71,28,584	1,18,55,696	3,85,22,400	(-2,66,66,704)	Excess benefit pass on as per Annex-16 of the Report
4	Other Buyers(confir med Email not received)	4	5,931	4,28,32,156	9,11,469	32,10,200*	9,11,469	Further Benefit to be Passed on as per Annex-17 of the Report
5	Other buyers (No documents were given by the Respondent for benefit of (TC)	ď	1,483	1,15,73,647	2,46,287	8.02,550**	2,46,287	Further Benefit to be Passed on as per Annex-17 of the Report
6	Post GST Buyers	212	3,58,503	3,12,25,31,669	0	0	0	Annex-18 of the Report
gcc	Post OC Sales	80	1,77,687	0	10	ō	0	Annex-19 of the Report
В	Unsold Units	389	18,08,542	0	0	0	0	
	Total	1,040	30,41,375	4,04,68,49,474	1,96,69,483	4,25,35,150	78,13,787	

xix. From the above Table "C", it was observed that the benefit to be passed on by the Respondent to 311 homebuyers (Sr. 1, 2, 4 & 5 of above Table-'C') worked out to Rs. 78,13,787/-. The details of the



amounts to be passed on to each of the homebuyers were given in Annex-14 & 16 of the Report. The Respondent claimed that he had passed on more than commensurate benefit to certain homebuyers. DGAP has further observed that any excess benefit claimed to have been passed on by the Respondent to some of the recipients cannot be offset against the additional benefit required to be passed on to other home buyers who did not receive the commensurate benefit as each recipient/home buyer was entitled to receive the commensurate benefit.

Therefore, the DGAP has concluded that:-

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- Based on the above investigation Report, it had been observed that the Respondent has profiteered Rs. 1,96,69,483/- inclusive of GST. after the implementation of GST. The profiteered amount was 1.90% of the turnover. The Respondent has also claimed that he had passed on the benefit of ITC amounting to Rs. 4,25,35,150/- to the home buyers. On verification, 48 buyers have confirmed that the benefit of GST/Input Tax Credit has been received, and another 4 buyers did not respond. Further, from the above it was also observed that the Respondent was yet to pass on an additional amount of Rs. 78,13,787/- as mentioned SI, 1, 2, 4 & 5 of Table-C and para 21 of the Report which included both the profiteered amount @1.90% of the base price and GST on the said profiteered amount from the 310 other flat owners and the Applicant No. 1. These 310 recipients were identifiable as per the documents provided by the Respondent, giving the names along with unit allotted to such recipients. Based on the details of the outward supply of Construction services submitted by the Respondent, it was also observed that the Respondent has supplied construction services in the State of Maharashtra only.
- As aforementioned, the present investigation covered the period from 01.07.2017 to 30.11.2020. Profiteering, if any, for the period post-November, 2020 has not been examined as the exact quantum of



ITC that would be available to the Respondent in the future could not be determined at this stage, when the construction of the Project was yet to be completed.

- 4. The above Report was carefully considered by this Authority and it was decided to allow the Applicant No. 1 and the Respondent to file their consolidated written submissions by 15.03.2022. A notice dated 24.02.2022 was issued to the Respondent to explain why the Report dated 25.10.2021 furnished by the DGAP should not be accepted and his liability for profiteering in violation of the provisions of Section 171 should not be fixed and penalty under Section 171 (3A) of the CGST Act, 2017 read with Rule 133 (3)(d) of the CGST Rules, 2017 should not be imposed.
- The Applicant No. 1 by e-mails dated 05.04.2022 and 28.05.2022 has filed his submissions vide which he stated:-
 - That the property/flat was booked after receipt of an offer letter (copy attached with his submissions) dated 25.06.2015. He was verbally assured that the flat would be completed and handed over within 3 years. This was not done and hence putting him under a terrible loan burden.
 - ii. That booking information was received from the Respondent (copy attached with his submissions). This clarified that the cost included Rs. 27 lakhs for Club/ Swimming pool/ Gym and other infrastructure but these facilities were not complete while taking over possession of the flat on 20.02.2020. A mail was sent to the Respondent on the same day apart from conveying the matter on the telephone.
 - him was taken from the website of the Respondent (copy attached with his submissions). It might be seen that the Respondent has taken excess payment over and above the billed amount to the tune of Rs. 17,966.25/-, It was relevant to submit that against his liability to pay Rs. 3,31,36,500/ as per the offer letter, he has paid Rs.



3,32,47,493.75/-, an excess of Rs. 1,10,493.75/- despite the Government claiming that buyers would be gainers on the introduction of GST.

- iv. That he paid 96% of the flat and other infrastructure mentioned in Para (5)(ii) above as per faulty offer conditions stipulated in the offer letter which unduly benefited the Respondent. He has paid Rs. 3,10,22,640/- up to 12 Jul 2017 including the taxes and registration fee. More than 100% of the cost of the flat was paid to the Respondent, as billed, solely for profiteering in an unfair manner,
- The Respondent filed his written submissions vide letter dated 27.04.2022 in which he submitted:-
 - No methodology is prescribed to derive profiteering; thus, leading to arbitrary exercise of powers by the DGAP.
 - a. That none of the provisions of GST laws had prescribed any mechanism or methodology for determining anti-profiteering measures in the absence of a determining mechanism, the entire investigation undertaken by the DGAP was without authority of law.
 - b. That it was settled law that in the absence of a machinery provision for assessment of tax, the levy itself failed and was liable to be struck down as unconstitutional. Reliance was placed on the decision of the Hon'ble Supreme Court in the case of Commissioner, Central Excise and Customs, Kerala vs. Larsen and Toubro Limited (2016) 1 SCC 170 wherein it was held that in the absence of machinery provisions for computation of taxable value in case of composite works contract levy of Service tax would become non-existent.
 - ii. Methodology of anti-profiteering being an important legislative function, could not have been delegated to this Authority (an executive body)

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That prescribing methodology for the anti-profiteering measure was a legislative function and the same needed to be enshrined in the CGST Act or the Rules. However, it is seen that the CGST Act, 2017 did not prescribe any mechanism and neither laid down any guiding principles based on which a mechanism could be framed. The Rules were also devoid of any methodology or principles for the same. Rule 126 of the said Rules simply delegates this power to the Authority. Delegation of such unabated and uncontrolled power to an executive body was itself unconstitutional. It was settled law that important legislative functions cannot be delegated. Further, where the delegation is arbitrary and without any guidelines or framework, the same has been held to be incorrect in law.

iii. Section 171 is unconstitutional in so far as it seeks to regulate prices

That if this finding of DGAP is accepted then Section 171 of the CGST Act is itself unconstitutional as it seeks to regulate prices. It was submitted that under the guise of a tax enactment, the tegislature cannot act as a price regulator. It was settled law that prices were governed by market forces and price regulation would be violative of the fundamental right of trade and commerce. Reliance was placed on Indraprastha Gas Ltd. vs. Petroleum and Natural Gas Regulatory Board and Ors, 2015 (9) SCC (209) which has affirmed the above position.

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- iv. The concept of GST being an indirect tax is an economic concept. A supplier cannot be mandated/dictated through a taxing statute to reduce the price to the same extent as benefit accrues due to the availability of ITC.
 - a. That the entire concept of passing on the benefit/ burden of tax to the customer was not envisaged through tax law. The levy of tax under GST was on the supplier and he/she might choose to

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pass it on to the customer or bear the burden himself/herself. The passing of the burden of the tax was not determinative of the nature of the tax. Reliance could be placed on the decision of the Hon'ble Supreme Court in the case of British India Corporation Ltd vs CCE 1978 (2) ELT J307 (SC).

- b. That the DGAP sought to make it imperative and mandatory to pass on all the credit availed by the Respondent to the consumer. This interpretation by the DGAP of the antiprofiteering provision is unconstitutional and against the basic tenant of taxation itself.
- c. That if the computation exercise was only supposed to be a mathematical calculation, then the legislature should have stated the same. There was also no requirement for the legislature to prescribe Rule 126 of the Rules. It was settled law that legislation was required to be read in entirety and no part of it could be made otiose or redundant. Reliance was placed on the decision of the Hon'ble Supreme Court in the case of Voltas Limited vs State of Gujarat 2015 VIL 23 (SC). Thus, the finding arrived at by DGAP was required to be set aside for violating the legislative framework
- v. The anti-Profiteering provision, if at all, could be triggered only in instances where an unlawful manner of business was established.
 - a. That the key aspects that emerge about profiteering are that (a) there must accrue a benefit from the specified event, and (b) The benefit was 'wilfully' not passed on to the recipient by a commensurate reduction in prices (i.e. the prescribed action in Section 171(1) of the CGST Act). Further, it must be noted that profiteering could be confirmed only if the benefits were not passed on to a recipient wilfully by the supplier, implying a mala fide intent on part of the supplier must be proved.



- b. That earning profits through lawful means was not a sin. In this regard, it must be noted that, as far as, the provisions of Section 171 of the CGST Act are concerned, it seems that they could be triggered only in a case where a registered person makes exorbitant profits albeit through unlawful means. The term 'profiteering' was not defined anywhere under the GST law or the rules made thereunder; however, the marginal note to Section 171 states "Anti Profiteering measure". It was a settled law that marginal notes can be referred to, for understanding the intention of the legislature. In this regard, reliance was placed on the decision in the cases of Commissioner of Income Tax, Gujarat vs. Vadilal Lallubhai AIR 1973 SC 1016 and Indian Aluminium Company vs. Kerala State Electricity Board (1975) 2 SCC 414.
- c. The term "Profiteering" had been defined as under:

S. No	Particulars	Reference	
1	The taking advantage of unusual or exceptional circumstances to make excessive profits	Black's Law Dictionary	
2	Make or seek to make an excessive profit	Shorter Oxford English Dictionary	
3	To seek or obtain excessive profits, one who is given to making an excessive profit	Law Lexicon	
4	As nouns the difference between profit and profiteering is that profit is total income or cash flow minus expenditures the money or other benefit a business receives in exchange for products and services sold at an advertised price while profiteering is the act of making an unreasonable profit not justified by the corresponding assumption of risk, or by doing so unethically		
5	Any conduct or practice involving the acquisition of excessive profits	Mount vs Welsh	

The above meanings/ definitions/ connotations read together with the FAQ (supra) suggest that profiteering could be concluded only if a willful lack of fairness was noted in a given profiting scenario. This was possible only when (a) any increment margins or profits were made (in comparison to the base scenario with similar facts & circumstances) and (b) such incremental profit was not a derivative of action, which confirms established practice and pricing trends (and is, therefore, unfair businesswise).

Further, a bare reading of the aforementioned definitions dearly suggests that profiteering was only when a person makes excessive, unreasonable, or exorbitant profits. The act of earning profits per se was not profiteering. The Notices submits that in the present case it has not made any exorbitant or unreasonable profits unlawfully. Accordingly, it cannot be said that the Respondent has profiteered.

- d. In the present case, no two supplies were comparable and prices were extremely dynamic and could go up and down depending upon the parameters such as the floor, terrace location, and any price change, therefore, cannot lead to any profiteering by the Respondent.
- vi. The requirement under Section 171 of the CGST Act, 2017 stands fulfilled by the Respondent.
 - a. Section 171 of the CGST Act, provides that any reduction of tax on any supply of goods or services or the benefit of ITC shall be passed on to the recipient by way of commensurate reduction in prices. The GST Law was silent on the modus operandi to be adopted for computation of benefit, the methodology to adopt, and the timing for passing the said benefit to the consumer. The legislature intended to provide rules with regard to the

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computation of benefit accruing on account of transitioning into the GST regime.

- b. That Rules 122 to Rules 137 of the Rules did not provide any methodology for determining the meaning of the term 'commensurate reduction in prices'. The Respondent submitted that in the absence of any prescribed methodology or manner of deriving the benefits on transition was to develop a logical method that satisfies the intention of the legislature and rationally passes on the benefit to the customers on account of transition into the GST regime. Therefore, considering the peculiarities of the real estate industry, Respondent had considered the benefit of non-creditable taxes embedded in the construction cost of the building incurred after July 1, 2017. The said benefit was computed and passed on to all the customers. The Respondent neither intended to nor retained any additional benefit on account of the implementation of GST. Therefore, the Respondent submits that it had fulfilled the requirement under Section 171 of the CGST Act, 2017.
- c. That the Respondent while opting for the abatement scheme under Service Tax and Composition Scheme under MVAT in the erstwhile regime was not eligible to avail credit of the VAT and Excise Duty paid on the goods used in the construction of the building. Consequently, the Respondent used to suffer an increasing tax burden due to cascading effect of ITC which transpired into costs ultimately borne by the customers. Under the GST regime, the said taxes and duties did not remain as costs in the transaction, and hence, in terms of Section 171 of the CGST, the Respondent is required to pass on to the customer.
- vii. That the DGAP had computed the amount of benefit by merely arriving at the difference of ratio of CENVAT Credit availed to taxable



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turnover in the pre-GST regime vis-à-vis ratio of ITC to the Taxable Turnover during the period July 2017 to November 2020, which was clearly not in line with the intention of Section 171 of the CGST Act and hence an incorrect approach for a real estate Project. Some of the shortcomings and/or errors in the approach adopted by the DGAP have been as follows:

- a. The term 'Anti-Profiteering' in Section 171 of the CGST Act connoted that no registered person should make additional profits on the transition to GST in respect of the taxes which were not available as credit under the erstwhile regime and hence included in the cost which however on implementation of GST, did not remain as cost and accordingly such benefit of non-creditable taxes should be passed on to the end customer. However, the taxes paid on services were available as credit even under the erstwhile regime and the price was accordingly determined. Accordingly, such taxes should not be considered for computing the benefit under Anti-profiteering.
- b. Any increase in the rate of tax cannot be considered as the reason for Anti-Profiteering under the GST regime, the rate of taxes on services had increased from 15% to 18%, and to that extent, there cannot be any profiteering by the Respondent. The Respondent further submitted that under GST Regime, the Respondent paid applicable taxes to the supplier and thereafter avail the credit of such taxes similar to the erstwhile regime.

That without prejudice to the above, the Respondent submitted that while arriving at the total alleged profiteering amount, a notional 12% amount had been incorrectly added at Para 26 of the Report. The DGAP's Report mentioned that the GST collected from the recipients was also included in the profiteered amount because the excess price collected from the recipients also included the GST charged on the increased base price. The Respondent submitted that the amount

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already stood paid to the Government and hence it could not be held that the Respondent had profiteered from such amount.

- 7. Copy of the Respondent's submissions dated 27.04.2022 was supplied to the DGAP for clarifications under Rule 133(2A) of the CGST Rules, 2017. The DGAP by letter dated 24.05.2022 filed his clarifications vide which the DGAP has clarified:-
 - That the contention of the Respondent that the absence of a prescribed method/formula for calculation of profiteering and following a method on case-to-case was arbitrary and thus, the investigation was liable to be set aside was wrong. The GST Council, constituted under Article 279A of the Indian Constitution as a federal, constitutional body, comprising all the Finance Ministers of all the States and UTs and the Union Finance Minister, in its wisdom has rightly not prescribed any specific guidelines/mechanism/ methodology to determine profiteering in Section 171 of the Act and the Rules made thereunder as the facts of each case are different for different sectors as well as in the same sector also. Hence, no fixed mechanism could have been provided for in the Act or Rules. However, it was submitted that the Methodology and Procedure had been notified by the Authority vide its Notification dated 28.03.2018 under Rule 126 of the CGST Rules, 2017. Further, any fixed methodology prescribed for all cases could have led to chaos. For example, a real estate project involves various parameters like percentage of completion of the Project, the different proportion of ITC availed because of different purchase patterns of inputs like cement, steel, fittings, etc.; area sold; taxable turnover, etc. before or after the GST implementation. For example, consider a Project which was completed only 10% before the implementation of the GST, and the remaining 90% was completed after the GST came into force and there was another Project which was completed 90% before the



GST, and 10% after the implementation of the GST. The above parameters would vary substantially in both of these cases. Different schemes of payment exist in the real estate sector like constructionlinked plans and subvention schemes, hence payment schedules would be different in both these schemes. There were different Projects in the real estate sector like residential units or commercial units or combinations. The government had also launched schemes like affordable housing scheme which add further variations in facts of each case. The date of commencement and date of completion differs from one Project to another. For example, a Project started in 2013 but only 60% was completed before the introduction of GST whereas another Project started in the same year but only 30% was completed during the same period would have a wide difference in the above parameters. Similarly, the completion scenario differs in the post-GST period. The sale of Housing units before the issuance of the Occupancy Certificate/ Completion Certificate was considered a supply of service under the CGST Act. But after the issuance of the Occupancy Certificate/ Completion Certificate these were not covered under the purview of GST but under various States Registration/Stamp Acts. In this manner, there were different gestation periods for all Projects. Similarly, various parameters in cases related to FMCG, restaurants, construction, and cinema sectors were completely different and at times mutually exclusive from each other. Applying the same mechanical/mathematical methodology of the FMCG sector to a supplier of a cinema sector would lead to an erosion of justice in the name of uniformity. Therefore, it was submitted that there cannot be a fixed and ready-touse methodology for all cases of profiteering. There was no ground for claiming that the present delegation was excessive or arbitrary.

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ii. That the legislature has delegated the task of prescribing the powers and functions of the Authority to the Central Government as per

Section 171 of CGST Act, 2017 read with Section 2 (87) of the Act, on the recommendation of the GST Council. The Central Government, on the recommendation of the GST Council, which is a constitutional Federal Body under the 101st Amendment of the constitution had formulated and notified Rule 126, 127, and 133 which prescribe the functions, duties, and power of the Authority. All Rules of anti-profiteering have been framed under Section164 of the said Act which has the sanction of the Parliament and the State Legislatures, It also shows that the delegated power to the Authority given under section 171(3) of the said Act had been duly exercised by the Central Government by formulating the Rules, on the recommendation of the GST Council. Therefore, the powers to determine the methodology under Rule 126 are just and enable the Authority to clarify and effectuate the powers given and functions to be discharged by the Authority and this enabling provision had been granted to the Authority after careful consideration at several stages and levels and therefore there was no ground for claiming that the present delegation was excessive or arbitrary.

That the DGAP had not acted in any manner as a price controller or regulator in a free market economy as it does not have the legislative intent to regulate when it comes to price hike decisions. The supplier was free to exercise his right to practice any profession or to carry any occupation, trade, or business as Article 19(1)(g) of the constitution protects it. The supplier could fix any price or margin of profit he wants but in the event of invocation of Section 171, the Authority has been mandated to ensure that the benefit (which was a sacrifice of precious revenue from the kitty of the Central and State Government in a State) of reduction of the rate of tax and ITC was passed on to the recipient. The soul of these provisions was the welfare of the consumer who are voiceless, unorganized, and



scattered. The DGAP/Authority has nowhere interfered in the business decisions of the Respondent.

- That under the provisions of Section 171 of the CGST Act, 2017, no tax is being levied or collected from the Respondent. However, Section 171 of the CGST Act, 2017, mandates that any benefit of reduction in the rate of tax or additional benefit of ITC which accrues to a supplier must be passed on to the consumers as these are concessions given by the Government and the suppliers were not entitled to appropriate such benefits by increasing their profit margin at the cost of the consumers. Such benefits must go to the consumers. Hence, Section 171 only requires the supplier to pass on the benefit of a reduction in the rate of tax or the benefit of ITC to his recipients by reducing the price commensurately and does not require him to seek any approval to conduct trade or fix prices of the products supplied by him.
- v. That Section 171 is clear that the extent of ITC benefit was to be passed on by way of reduction in the prices which had to be computed in respect of each customer based on the additional benefit of ITC as well as the existing base price (price without GST) of the unit.

Further, the Respondent had not only collected excess base prices from his customers which they were not required to pay due to the benefit of ITC but the Respondent had also compelled customers to pay additional GST on these excess base prices which they should not have paid. By doing so, the Respondent has defeated the very objective of both the Central and the State Governments which aimed to provide the benefit of ITC to the general public. The Respondent was legally not required to collect the excess GST and therefore, he has not only violated the provisions of the CGST Act, 2017 but had also acted in contravention of the provisions of Section 171 (1) of the Act supra, as he had denied the benefit of ITC to his



GST the customers would have paid less price while purchasing houses from the Respondent and hence above amount had rightly been included in the profiteering amount. The Profiteering amount could also not be paid from the GST deposited in the account of the Central and State Governments by the Respondent as the amount was required to be deposited in the CVVFs as per the provisions of Rule 133 (3) (a) of the CGST Rules, 2017. Therefore, the contention of the Respondent was not sustainable.

- 8. Further, the DGAP's clarification dated 24.05.2022 were supplied to the Respondent and Applicant No. 1 to file their rejoinder. Vide his letter dated 06.06.2022, the Respondent has submitted his rejoinder against DGAP's clarifications wherein he has inter-alia, stated that without accepting the allegations made in the DGAP's Report and without prejudice to the submissions already made vide letter dated 27.04.2022, as an abundant precaution, he has accepted the liability quantified in the Report dated 25.10.2021 and intends to pay the balance amount to the customers and the Respondent has also requested that the final Order of this Authority be issued without being personally heard.
- 9. Further, in the interest of natural justice, the Respondent and Applicant No. 1 were given an opportunity for a personal hearing in the matter on 17.06.2022. The hearing, held on 17.06.2022 via video conferencing, was attended by Sh. Madhumal Panjumal Keswani, Applicant No. 1 in person and Sh. Shivendu Pandey, Superintendent, for the DGAP. During the hearing, Applicant No. 1 reiterated his earlier submissions dated 05.04.2022 and 28.05.2022.
- 10. This Authority has carefully considered the Report furnished by the DGAP, all the submissions and the other material placed on record, and the arguments advanced by the Respondent. On examining the various



submissions, the Authority finds that the following issues need to be addressed.-

- Whether there was any violation of the provisions of Section 171 (1) of the CGST Act, 2017 in this case?
- ii. If yes what was the additional benefit of ITC that has to be passed on to the recipients and whether various issues raised by the Respondent are tenable?
- 11. The Respondent has contended that no methodology is prescribed to determine profiteering; thus, leading to arbitrary exercise of powers by the DGAP. It was submitted that none of the provisions of GST laws has prescribed any mechanism or methodology for determining anti-profiteering measures in the absence of a determining mechanism, the entire investigation undertaken by the DGAP is without the authority of law. In this regard, the Authority finds that the above contention of the Respondent is without substance as the 'Procedure and Methodology' for passing on the benefits of reduction in the rate of tax and ITC or for computation of the profiteered amount has been outlined in Section 171 (1) of the CGST Act. 2017 itself which provides that "any reduction in rate of tax on any supply of goods or services or the benefit of input tax credit shall be passed on to the recipient by way of commensurate reduction in prices." The Authority finds that it is clear from the plain reading of the above provision that it mentions "reduction in the rate of tax or benefit of ITC" which means that if any reduction in the rate of tax is ordered by the Central and the State Governments or a registered supplier avails benefit of additional ITC post-GST implementation, the same has to be passed on by him to his recipients since both the above benefits are being given by the above Governments out of their scarce and precious tax revenue. It also provides that the above benefits are to be passed on any supply i.e. on each product or unit of construction or service to every buyer and in case they are not passed on. the quantum of denial of these benefits or the profiteered amount has to be



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computed for which investigation has to be conducted in respect of all such products/units/services by the DGAP.

- 12. The term 'profiteered amount' is clearly defined in the explanation attached to Section 171 of the CGST Act. These benefits can also not be passed on at the entity/organization/branch/ invoice/ business vertical level as they have to be passed on to each and every buyer at each product/unit/service level by treating them equally. The above provision also mentions "any supply" which connotes each taxable supply made to each recipient thereby making it evident that a supplier cannot claim that he has passed on more benefit to one customer on a particular product therefore he would pass less benefit or no benefit to another customer than what is actually due to that customer, on another product. Each customer is entitled to receive the benefit of tax reduction or ITC on each product or unit or service purchased by him subject to his eligibility.
- 13. The term "commensurate" mentioned in the above Sub-Section provides the extent of benefit to be passed on by way of reduction in the price which has to be computed in respect of each product or unit or service based on the price and the rate of tax reduction or the additional ITC which has become available to a registered person. The legislature has deliberately not used the word 'equal' or 'equivalent' in this Section and used the word 'Commensurate' as it had no intention that it should be used to denote proportionality and adequacy. The benefit of additional ITC would depend on the comparison of the ITC/CENVAT credit which was available to a builder in the pre-GST period with the ITC available to him in the post-GST period w.e.f. 01.07.2017.
- 14. Similarly, the benefit of tax reduction would depend upon the pre-rate reduction price of the product and the quantum of reduction in the rate of tax from the date of its notification. Computation of commensurate reduction in prices is a mathematical exercise which is based upon the above parameters and hence it would vary from product to product or unit to unit or service to service and hence no fixed mathematical methodology can be

prescribed to determine the amount of benefit which a supplier is required to pass on to a buyer. Similarly, computation of the profiteered amount is also a mathematical exercise that can be done by any person who has elementary knowledge of accounts and mathematics as per the Explanation attached to Section 171.

15. To further explain the legislative intent behind the above provision, this Authority has been authorized to determine the 'Procedure and Methodology' which has been done by it vide its Notification dated 28.03.2018 under Rule 126 of the CGST Rules, 2017. However, no fixed mathematical formula, in respect of all the Sectors or the products or the services, can be set for passing on the above benefits or for computation of the profiteered amount, as the facts of each case are different. In the case of one real estate project, date of start and completion of the project, price of the flat/shop, mode of payment of price or installments, stage of completion of the project, rates of taxes pre and post GST implementation, amount of CENVAT credit and ITC available, total saleable area, area sold and the taxable turnover received before and after the GST implementation would always be different from the other project and hence the amount of benefit of additional ITC to be passed on in respect of one project would not be similar to the other project. Therefore, no set procedure or mathematical methodology can be framed for determining the benefit of additional ITC which has to be passed on to the buyers of the units. Moreover, this Authority under Rule 126 has been empowered to 'determine' Methodology & Procedure and not to 'prescribe' it. Similarly, the facts of the cases relating to the sectors of Fast Moving Consumer Goods (FMCG), restaurant service, construction service, and cinema service are completely different from each other and therefore, the mathematical methodology adopted in the case of one sector cannot be applied to the other sector. Moreover, both the above benefits are being given by the Central as well as the State Governments as a special concession out of their tax revenue in the public interest and hence the suppliers are not required to pay even a single penny



from their own pocket and therefore, they are bound to pass on the above benefits as per the provisions of Section 171 (1) which are abundantly clear, unambiguous, mandatory and legally enforceable. The above provisions also reflect that the true intent behind the above provisions, made by the Central and the State legislatures in their respective GST Acts, is to pass on the above benefits to the common buyers who bear the burden of tax and who are unorganized, voiceless and vulnerable. It is abundantly clear from the above narration of the facts and the law that no elaborate mathematical calculations are required to be prescribed separately for passing on the benefit of ITC and computation of the profiteered amount. The Respondent cannot deny the benefit of ITC to his customers on the above ground and enrich himself at the expense of his buyers as Section 171 provides a clear-cut methodology and procedure to compute the benefit of ITC and the profiteered amount. Therefore, the Authority finds that the above contention of the Respondent cannot be accepted.

- 16. The Respondent has relied upon the judgement of the Hon'ble Supreme Court passed in the case of Commissioner, Central Excise & Customs, Kerala vs. Larsen & Toubro Limited 2016 (1) SCC 170, wherein it was held that in the absence of machinery provisions for computation of taxable value in case of composite works contract levy of Service tax would become non-existent. On this aspect, it is to be noted that no tax has been imposed under the above measures and hence the law settled in the above case is not applicable. However, it would be relevant to mention here that Section 171 (2) of the CGST Act, 2017 and Rule 122, 123, 129, and 136 of the CGST Rules, 2017 have provided elaborate machinery in the form of this Authority, the Standing and Screening Committees, the DGAP and a large number of field officers of the Central and the State Taxes to implement the anti-profiteering provisions. Therefore, the Respondent cannot allege that no machinery has been provided to implement the above measures.
- 17. The Respondent has submitted that the methodology of anti-profiteering being an important legislative function, could not have been delegated to

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this Authority (an executive body). It is further submitted that delegation of such unabated and uncontrolled power to an executive body is itself unconstitutional. It is settled law that important legislative functions cannot be delegated. Further, where the delegation was arbitrary and without any guidelines or framework, the same has been held to be incorrect in law. In the context of the above contentions of the Respondent made in this para is not correct and it is submitted that the Parliament, as well as all the State Legislature, have delegated the task of framing of the Rules under the CGST Act, 2017 on the Central Government as per the provisions of Section 164 of the above Act. Accordingly, the Central Government in terms of Section 171 (3) of the CGST Act, 2017 read with Section 2 (87) of the Act ibid, has prescribed the powers and functions of the Authority, on the recommendation of the GST Council, which is a Constitutional federal body created under the 101st Amendment of the Constitution, as per Rule 127 and 133 of the CGST Rules, 2017. Further, the power to determine its Methodology & Procedure has been delegated to this Authority under Rule 126 of the above Rules as per the provisions of Section 164 of the above Act as such power is generally and widely available to all the judicial, quasijudicial and statutory authorities to carry out their functions and duties. The above delegation has been granted to this Authority after careful consideration at several levels and therefore, there is no ground for claiming that the present delegation is excessive. Since the functions and powers to be exercised by the Authority have been approved by competent bodies. the same are legal and binding on the Respondent and they cannot be termed to be arbitrary or excessive. It is also submitted that this Authority is a quasi-judicial body and is not an adjudicating authority as is clear from the provisions of Section 2 (4) of the CGST Act, 2017

18. The Respondent has contended that Section 171 was unconstitutional in so far as it seeks to regulate prices. The Respondent has submitted that if this finding of DGAP is accepted then Section 171 of the CGST Act is itself unconstitutional as it seeks to regulate prices. It was submitted that under R

the guise of a tax enactment, the legislature cannot act as a price regulator. In this connection, the Authority holds that neither this Authority nor the DGAP has acted in any way as price controller or regulator as there is no legislative intent to regulate when it comes to price hike decisions. The Respondent is free to exercise his right to practice any profession or to carry on any occupation, trade, or business, as per the provisions of Article 19 (1) (g) of the Constitution. He can also fix his prices and profit margins in respect of the supplies made by him. Under the provisions of Section 171 of the Act, ibid, this Authority has only been authorized to ensure that the benefit of tax reduction which is nothing but a sacrifice of tax revenue made by the Government is passed on to the consumers who actually bear the impact of the tax and not pocketed by the Respondent. The intent of this provision is the welfare of the consumers who are voiceless, unorganized and vulnerable. This Authority is charged with the responsibility of ensuring that the benefit is passed on to consumers in line with the provisions of Section 171 read with Rule 127 and 133 of the CGST Rules, 2017. This Authority has in no manner interfered with the business choices made by the Respondent. Hence, the judgment of the Hon'ble Supreme Court passed in the case of Indraprastha Gas Ltd. vs. Petroleum and Natural Gas Regulatory Board & Ors. 2015 (9) SCC 209 relied upon by the Respondent is of no help to him. Hence, the contention of the Respondent is not correct and not tenable.

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19. The Respondent has submitted that the concept of GST being an indirect tax is an economic concept. A supplier cannot be mandated/ dictated through a taxing Statute to reduce the price to the same extent as benefit accrues due to the availability of ITC. In respect of the above contention of the Respondent, the Authority finds that Section 171 (1) of the CGST Act, 2017 provides that "Any reduction in rate of tax on any supply of goods or services or the benefit of the input tax credit shall be passed on to the recipient by way of commensurate reduction in prices." It is clear from a plain reading of the above provision that it mentions "reduction in the rate of

tax or benefit of ITC" which means that if any reduction in the rate of tax is effected by the Central or the State Governments or if a registered supplier avails the benefit of additional ITC the same have to be passed on by him to his recipients since both the above benefits are being given by the above Governments out of their tax revenue. Under Section 171 this Authority has only been mandated to ensure that both the benefits of tax reduction and ITC which are the sacrifices of precious tax revenue made from the kitty of the Central and the State Governments are passed on to the end consumers who bear the burden of tax. The intent of this provision is the welfare of the consumers who are voiceless, unorganised and vulnerable. This Authority is charged with the responsibility of ensuring that the both the above benefits are passed on to the general public as per the provisions of Section 171 read with Rule 127 and 133 of the CGST Rules, 2017. Hence, the contention of the Respondent is not tenable. Therefore, the cases of Voltas Limited vs. State of Gujarat 2015 VIL 23 (SC) and British India Corporation Ltd. CCE 1978 (2) ELT J307 (SC) relied upon by the Respondent do not pertain to anti-profiteering and are clearly not applicable in the present matter. Hence, the contention of the Respondent is not correct and may not tenable.

20. The Respondent has argued that anti-profiteering provisions could be triggered only in instances where an unlawful manner of business is established. The Respondent has also contended that "Profiteering" has not been defined anywhere under the GST law or the Rules, therefore, he has cited the definitions of "Profiteering" from Black's Law Dictionary, Shorter Oxford English Dictionary, Law Lexicon, Wiki Diff online and Mount vs Welsh in his support. However, the Authority finds that the word "profiteered" has been duly defined in the Explanation attached to Section 171 of the above Act as under:-

"Explanation: For the purposes of this section, the expression "profiteered" shall mean the amount determined on account of not passing the benefit of reduction in rate of tax on supply of goods or N

services or both or the benefit of ITC to the recipient by way of commensurate reduction in the price of the goods or services or both."

Based on the above Explanation there is no doubt about the definition of profiteering which has been duly incorporated in the CGST Act, 2017, and hence the above contention of the Respondent is not tenable.

- 21. The Respondent has submitted an increase in the rate of tax of inputs/ input services has to be factored in the computation of profiteering as is the case of input services where the rate of tax on input services has increased from 15% to 18% at the time of rollout of GST regime. In this context, this Authority finds that any additional benefit of ITC credit is required to be commensurately passed on to the flat buyers since the Respondent cannot be allowed to appropriate it illegally as the said benefit has been extended by the Government from the public exchequer. The Respondent has not paid even a single penny from his account and therefore, he cannot claim not passing on the benefit of additional ITC to the buyers as he has used the same in discharging his output tax liability. Therefore, the Authority finds that the above contention of the Respondent cannot be accepted.
- 22. The Authority finds that the Respondent has also contended that while arriving at the total alleged profiteering amount, a notional 12% amount of GST has been incorrectly added. The Respondent has submitted that the GST has already been deposited with the Government and hence it can not be held that the Respondent has profiteered from such an amount. In this connection, the Authority holds that the Respondent has not only collected excess base prices from his customers which they were not required to pay due to the benefit of ITC but the Respondent has also compelled his customers to pay additional GST on these excess base price which they should not have paid. By doing so, the Respondent has defeated the very objective of both the Central and the State Governments which aimed to provide the benefit of rate reduction to the general public. The Respondent was legally not required to collect the excess GST and therefore, he has not only violated the provisions of the CGST Act, 2017 but has also acted in



contravention of the provisions of Section 171 (1) of the Act supra, as he has denied the benefit of ITC to his customers by charging excess GST. Had he not charged the excess GST the customers would have paid less price while purchasing houses from the Respondent and hence above amount has rightly been included in the profiteering amount. The Profiteered amount could also not be paid from the GST deposited in the account of the Central and State Governments by the Respondent as the amount is required to be deposited in the CWFs as per the provisions of Rule 133 (3) (a) of the CGST Rules, 2017. Therefore, the contention of the Respondent is not sustainable.

- 23. Further, Applicant No. 1 vide his submissions dated 05.04.2022 has filed his submissions as mentioned in para 5 above. In this regard, this Authority finds that the DGAP after considering all facts and the submissions of the Respondent has concluded that during the period 01.07.2017 to 30.11.2020, the Respondent has realized an additional amount of Rs. 1,96,69,483/- which includes both the profiteered amount @1.90% of the taxable amount (base price) and GST on the said profiteered amount from the Applicant No. 1 and 358 other homebuyers. This amount is inclusive of the profiteered amount of Rs. 24,997/- (including GST) which has been profiteered from Applicant No. 1.
- 24. It is clear from the plain reading of Section 171 (1) that it deals with two situations one relating to the passing on the benefit of reduction in the rate of tax and the second on the passing on the benefit of the ITC. On the issue of reduction in the tax rate, it is apparent from the DGAP's Report that there has been no reduction in the rate of tax in the post-GST period; hence, the only issue to be examined is whether there was any net benefit of ITC with the introduction of GST. On this issue, it has been revealed from the DGAP's Report that the ITC as a percentage of the turnover that was available to the Respondent during the pre-GST period (April 2016 to June 2017) was 1.88% and during the post-GST period (July-2017 to November-2020), it was 3.78% for the Project "Panchshil Towers". This confirms that



post-GST, the Respondent has benefited from additional ITC to the tune of 1.90% [3.78% (-) 1.88%] of his turnover for the said Project, and the same was required to be passed on to the customers/flat buyers/recipients. The DGAP has calculated the amount of ITC benefit to be passed on to all the flat buyers as Rs. 1,96,69,483/- for the Project "Panchshil Towers", the details of which are mentioned in Annexure-14 of the Report.

- 25. For the reasons and discussions made hereinabove, the Authority finds no reason to differ from the above-detailed computation of profiteering in the DGAP's Report or the methodology adopted and hence, the Authority determines the profiteered amount for the period from 01.07.2017 to 30.11.2020, in the instant case, as Rs. 1,96,69,483/- for the Project "Panchshil Towers", This Authority under Rule 133 (3) (a) of the CGST Rules, 2017 orders that the Respondent shall reduce the prices to be realized from the buyers of the flats commensurate with the benefit of ITC received by him as has been detailed above.
- 26. Given the above discussions, the Authority finds that the Respondent has profiteered by Rs.1,96,69,483/- for the Project "Panchshil Towers" during the period of investigation i.e. 01.07.2017 to 30.11.2020. The above amount that has been profiteered by the Respondent from his home buyers/customers/recipients in the above said Project shall be refunded by him, along with interest @18% thereon, from the date when the above amount was profiteered by him till the date of such payment, under the provisions of Rule 133 (3) (b) of the CGST Rules, 2017.
- 27. The Respondent is also liable to pay interest as applicable on the entire amount profiteered, i.e. Rs. 1,96,69,483/- for the Project "Panchshill Towers". Hence the Respondent is directed to also pass on interest @18% to the customers/ flat buyers/ recipients on the entire amount profiteered, starting from the date from which the above amount was profiteered till the date of passing on/ payment, as per the provisions of Rule 133 (3) (b) of the CGST Rules, 2017.
- The complete list of home buyers/customers/recipients has been attached
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- as Annexure 'A' with this Order, containing the details of the amount of benefit of ITC to be passed on in respect of the Project "Panchshil Towers" of the Respondent.
- 29. This Authority also orders that the profiteered amount of Rs. 1,96,69,483/-for the Project "Panchshil Towers" along with the interest @ 18% from the date of receiving of the profiteered amount from the home buyers/customers/recipients till the date of passing the benefit of ITC shall be paid/passed on by the Respondent within a period of 3 months from the date of this Order failing which it shall be recovered as per the provisions of the CGST Act, 2017.
- 30. It is also evident from the above narration of facts that the Respondent has denied the benefit of ITC to the customers/flat buyers/recipients in his Project "Panchshil Towers" in contravention of the provisions of Section 171 (1) of the CGST Act, 2017 and has committed an offence under Section 171 (3A) of the above Act. That Section 171 (3A) of the CGST Act, 2017 has been inserted in the CGST Act, 2017 vide Section 112 of the Finance Act, 2019, and the same became operational w.e.f. 01.01.2020. As the period of investigation was 01.07.2017 to 30.11.2020, therefore, he is liable for imposition of penalty under the provisions of the above Section for the amount profiteered from 01.01.2020 onwards. Accordingly, notice be issued to him to explain why penalty should not be imposed on him.
- 31. The concerned jurisdictional CGST/SGST Commissioner is directed to ensure compliance of this Order. It may be ensured that the benefit of ITC is passed on to each home buyers/customers/recipients as per Annexure- 'A' attached with this Order along with interest @18% as prescribed, if not paid already. In this regard an advertisement of appropriate size to be visible to the public may also be published in a minimum of two local Newspapers/vernacular press in Hindi/English/local language with the details i.e. Name of the builder (Respondent) M/s Panchshil Infrastructure Holding Pvt. Ltd., Project- "Panchshil Towers", Location- Kharadi, Pune, Maharashtra and amount of profiteering i.e. Rs. 1,96,69,483/- so that the



concerned home buyers/customers/recipients can claim the benefit of ITC if not passed on. Homebuyers/customers/recipients may also be informed that the detailed NAA Order is available on Authority's website www.naa.gov.in. Contact details of the concerned Jurisdictional CGST/SGST Commissioner may also be advertised through the said advertisement.

- 32. The concerned jurisdictional CGST/SGST Commissioner shall also submit a Report regarding the compliance of this Order to this Authority and the DGAP within a period of 4 months from the date of this Order.
- It is clear to us that the Respondent has profiteered in the project 'Panchshil Towers'. Therefore, as per the provisions of Section 171(2) of the CGST Act, 2017, this Authority has reasons to believe that there is a need to verify all the Input Tax Credits of the Respondent so as to arrive at the aggregate profiteering of the Respondent, since profiteering on the part of the Respondent has already been established in the case of "Panchshill Towers" project of the Respondent as also the fact that supplies from various projects of the Respondent are being made through a single GST registration and the same ITC Pool/Electronic Credit Ledger is being used for all the supplies being made from that registration. Therefore, the Authority, in line with the provisions of Section 171(2) of the CGST Act, 2017 and as per the amended Rule 133 (5) (a) of the CGST Rules 2017 directs the DGAP to further examine all the other projects of the said Respondent for possible violations of the provisions of Section 171 of the CGST Act 2017 and to submit his Report as per the provisions of Rule 133 (5) (b) of the CGST Rules, 2017, since there are adequate reasons to believe that the Respondent may not have passed on the benefit of ITC to his recipients in terms of Section 171(1) of the Act ibid, in the same manner as in the project in hand, i.e. 'Panchshil Towers'.
- 34. Further, the Hon'ble Supreme Court, vide its Order dated 23.03.2020 in Suo Moto Writ Petition (C) no. 3/2020, while taking suo-moto cognizance of the situation arising on account of the Covid-19 pandemic, has extended the



period of limitation prescribed under the general law of limitation or any other special laws (both Central and State) including those prescribed under Rule 133(1) of the CGST Rules, 2017, as is clear from the said Order which states as follows:-

"A period of limitation in all such proceedings, irrespective of the limitation prescribed under the general law or Specific Laws whether condonable or not shall stand extended w.e.f. 15th March 2020 till further order/s to be passed by this Court in present proceedings."

Further, the Hon'ble Supreme Court, vide its subsequent Order dated 10.01.2022 has extended the period(s) of limitation till 28.02.2022 and the relevant portion of the said Order is as follows:-

"The Order dated 23.03.2020 is restored and in continuation of the subsequent Orders dated 08.03.2021, 27.04.2021, and 23.09.2021, it is directed that the period from 15.03.2020 till 28.02.2022 shall stand excluded for the purposes of limitation as may be prescribed under any general of special laws in respect of all judicial or quasi-judicial proceedings."

Accordingly, this Order having been passed today falls within the limitation prescribed under Rule 133(1) of the CGST Rules, 2017.

35. A copy of this order be sent, free of cost, to Applicant No. 1, the DGAP, the Respondent, Concerned jurisdictional Commissioners CGST/SGST, the Principal Secretary (Town and Country Planning), Government of Maharashtra and Maharashtra RERA for necessary action.

Encl:- Annexure- A (Pages 1 to 22).

Sd/-(Amand Shah) Technical Member & Chairman

Sd/-(Pramod Kurnar Singh) Technical Member

(Hitesh Shah) Technical Member Certified Qopy

(Dinesh Meena) Secretary, NAA

2415

File No. 22011/NAA/Panchshil Infrastructure/69/2021 8 4 6 Dated: 29.08.2022

 M/s Panchshil Infrastructure Holding Pvt. Ltd, Tech Park One, Tower-E, Next to Don Bosco School, Yerwada, Pune – 411006.

Case No. 62/2022

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- Sh. Madhumal Panjumal Keswani, A-9, Tranquille CHS, Dutt Mandir Road Wakad, Pune-411057.
- Chief Commissioner, CGST (Pune Zone), GST Bhawan, 3rd Floor, Ice House, 41-A, Sasoon Road, Opp. Wadia College, Pune-411001.
- Commissioner, State Tax, Maharashtra, 8th Floor, GST Cell, New Building, GST Bhawan, Mazgaon, Mumbai-400010.
- Principal Secretary, Town and Country Planning, Bandra-Kurla Complex M.M.R.D.A. Office Building, Bandra-Kurla Complex, C-14 & 15, E Block Bandra (East). Mumbai - 400 051.
- MHRERA, 6th & 7th Floor, Housefin Bhavan, Plot No. C 21, E Block, Bandra Kurla Complex, Bandra (E), Mumbai-400051.
- Maharashtra Real Estate Regulatory Authority (Pune Division), 109 to 113, Sayajiroa Gaikwad Udyog Bhavan, Aundh, Pune -411007.
- Director General Anti-Profiteering, Central Board of Indirect Taxes & Customs, 2nd Floor, Bhai Vir Singh Sahitya Sadan, Bhai Vir Singh Marg, Gole Market, New Delhi-110001.
- 9. Guard File.

ANNEXURE-A

LIST OF HOMEBUYERS OF THE PROJECT "PANCHSHIL TOWERS"

S. No.	Customer Name	Unit Number	Amount of ITC to be passed on (in Rs.)
1	Mr. Karan Vijay Raja	PATD1203	11,644,42
2	Mrs. Indira Ojha	PATE1004	14,471.25
3	Mr. Hoshang R. Yezdagardi	PATA1104	12,865.89
4	Mr. Farshid Rusi Yezdagardi	PATA1601	12,770.13
5	Mr. Naseem Kasamali Hamirani	PATA2304	12,865.89
6	Mrs. Dayavathi Subramaniam Pillai	PATA2704	12,865.89
7	Mr. Ajay Mishra	PATD0404	12,865.89
8	Mr. Sudarshan Bihani	PATD0903	12,865.89
9	Mr. Amyn Ajij Merchant	PATD1503	12,865.89
10	Ms. Shweta Hasanali Bagadia	PATD1603	12,865.89
11	Mrs. Rashida Hasanali Bagadia	PATD1604	12,865.89
12	Mr. Navnit Kumar Sadh	PATD2404	12,865.89
13	Mr. Tharesh Menon	PATD0303	15,247.76
14	Mr. Navtej Sawhney	PATA0403	12,988.04
15	Mrs. Sidrah Hakim	PATA1003	13,354.48
16	Mrs. Meeta Harsh Dave	PATD0803	13,843.07
17	Mr. Aejaz Aniz Kheraj	PATD2704	13,843.07
18	Mrs. Mona Gosain	PATD0703	13,171.26
19	Mr. Ajay Parekh	PATD2501	14,162.58
20	Mr. Javed Ali	PATD0804	12,010.86
21	Balan Paravantavida	PATA1101	16,947.50
22	Mr. Pratap Kalra	PATA2401	14,707.46
23	Mr. Pratap Kalra	PATA2601	14,223.13
24	Mr. Gaurav Jayant Shah	PATD2401	14,828.54
25	Mrs. Sunanda V. Shah	PATA1704	16,224.94
26	Mr. Shishir Desai	PATD1701	14,889.08
27	Mrs. Meena Lakhotia	PATE1603	17,804.34
28	Ms. Shamshuddin N. Virani	PATA1803	12,865.89

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59	Mr. Sanjay Bhuralal Dagliya	PATD1704	17,446.41
60	Mr. Vivek Makim	PATA1804	17,507.48
61	Mr. Kolladikkal Anumod Velayudhan	PATD0802	17,371.29
62	Mr. Mangesh Pathak	PATA1903	17,568.56
63	Mr. Rajiv Ashok Divecha	PATD0904	17,568.56
64	Mr. Vikram Firodia	PATD1901	17,431.83
65	Mr. Abhishekh B K Dani	PATD1903	17,568.56
66	Mr. Vijay Mahipal	PATE0301	20,213.87
67	Mr. Ashish Pokarna	PATD2901	36,104,71
68	Mr. Sajjadhussain Gulamhussain Gabrani	PATD1003	17,018.89
69	Mrs. Vandana Manoj Thakkar	PATA2203	17,751.78
70	M/s ALKEM LABORATORIES LIMITED	PATD2201	17,613.46
71	M/s ALKEM LABORATORIES	PATD2202	17,613.46
72	Mr. Sandeep Singh	PATD2204	17,751.78
73	M/s Lokmanya Multipurpose Co- op. Soc.	PATA2303	17,812.85
74	Mrs. Resham Vaswani	PATD0302	17,674.00
75	Mr. Zaheer Bandukwalla	PATD2301	17,674.00
76	Ms. Ripal Vagadia	PATE1204	21,137.42
77	Mrs. Rita Hemdey	PATD2403	17,873.92
78	Mr. Rajeev Singh Tyagi	PATA0904	17,935.00
79	M/s Lokmanya Multipurpose Co- op. Soc.	PATA2503	17,935.00
80	Mr. Sunil Sinha	PATE0804	21,282.34
81	Mr. Bahadur Thobani	PATA0703	18,057.14
32	Mr. Anand Kering	PATE1803	21,572.17
33	Mr. Sandeep K. Bajaj	PATE0903	21,644.63
34	Mr. Harikishan Parwani	PATA1701	18,158.33
35	Mrs. Geeta Prakash Bathija	PATE1003	21,717.09
36	Mr. Suresh Kumar Prasad	PATE2703	21,780.40
37	Mr. Sarfaraz Sajjadhussain Gabrani	PATD2302	17,674.00

88	Mr. Ranjit Cotta Carvalho	PATD2303	18,423.59
89	Mr. Gobind S. Hirani	PATD1904	19,034.32
90	Mrs. Hansagauri Jamnadas Patel	PATD2503	18,545.73
91	Mr. Raju Magtani	PATD2504	18,545.73
92	Mr. Vikas Joshi	PATE0401	21,862.22
93	Mrs. Nalini Vazirani	PATD2601	18,461,04
94	Mrs. Roopa Grover	PATE1504	17,659.42
95	Dr. Tanaz Boyce	PATA1702	18,521.58
96	Mr. Paramjit Pabby	PATD2702	18,521.58
97	Mr. Fakhruddin Kutubuddin	PATE1604	22,151.84
98	M/s Orbit Marketing Private Limited	PATE1704	22,224.30
99	Mr. Milind Gokarn	PATE1901	22,221.85
100	Mr. Shekhar Jain	PATE2304	22,369.22
101	Mr. Sanjay K. Luthra	PATD1502	18,763.75
102	Mrs. Gira Dalal	PATE1203	22,586.59
103	Sai Indo Metal Resources Pvt. Ltd	PATA2404	19,095.40
104	Mrs. Prerana Dhawan	PATE2504	22,659.05
105	Mrs. Kavita Chawla	PATE2604	22,731.51
106	Mrs. Archana Dyaneshwar Pachundkar	PATA2403	12,865.89
107	Mr. Shankar Narayan	PATA3003	
108	Mr. Rakhi Narendra Firodia	PATD3002	42,770.25
109	Mr. Babanrao Dagdu Shelke	PATE0303	21,209.88
110	Mr. Hemant Kesharchand Nahar	PATE1502	22,509.56
111	Mr. Manohar Sawilani	PATD1501	18,400.50
112	Mrs. Archana Bhutada	PATA2201	19,429.70
113	Mrs. Bijal Mehta	PATE1104	17,442.05
114	Mr. Prashant J. Keole	PATD1103	18,301.44
115	Mrs. Ripple Mirchandani	PATA2504	18,362.51
116	Mr. Nirmal V. Shah	PATA1904	17.084.85
117	Mr. Farook Merchant	PATA2701	19,127.00
118	Mr. Farook Merchant	PATA2602	19,066.45





150.	Mr. Farhad P Patel	PATB2203	20,194.72
151	M/s Poise Finance & Investments Pvt Ltd	PATE0802	15,676.55
152	Mr. Dinesh C. Sharma	PATB2303	20,255.79
153	Mr. Nirav P. Kothari	PATB0404	14,209.51
154	Mr. Farhad P Patel	PATE2404	24,180.68
155	Mr. Santosh Baban Bhegde	PATB1704	9,973.30
156	Mr. Santosh Sadashiv Kolekar	PATB1804	10,034.37
157	Mr. Gyanendra Tripathi	PATE1602	22,725.34
158	Mr. Ankur Khurana	PAT80903	18,790.03
159	Mrs. Farnaz Jimmy Talati	PATE2602	22,725.34
160	Mrs. Rashida Lalji	PATE2302	19,057.09
161	Mr. Atul Sethi	PATB0403	17,629.63
162	Mr. Mukesh Agarwal	PATB1803	19,706.13
163	Mr. Mohinish Bhalerao	PATB1104	12,194.08
164	Mr. Manjeet Singh Chhabra	PATB1702	19,005.91
165	Mr. Nitin Nandial Lahoti	PATB1604	13,720.92
166	Mrs. Nimet Rashid Jaffer	PATB1501	19,005.91
167	Mr. Manpreet Singh	PATE1503	23,963.30
168	Dr. Yogesh Bharatbhushan Kshirsagar	PATE2502	22,653.41
169	Mr. Satinder Luthra & Niranjana Bhatti	PATD1104	18,765.60
170	Mr. Milind Mukewar	PATE1702	22,797.26
171	Mrs. Kavya Sanjay Ahuja	PATE1002	23,013.04
172	Mr. Gurshaan Singh Anand	PATA2604	19,217.54
73	Mr. Shirazali Dharamshi	PATE1902	23,660.38
74	M/s GA Design Consultants LLP	PATE2704	17,152,21
75	Mr. Dishan Kamdar	PATD1601	18,461.04
76	Mrs. Sejal Kamdar	PATD2703	18,057.14
77	Mrs. Pooja Nilesh Pandharkar	PATB0301	9,837.74
78	Mrs. Rajashree P. Banthia	PATE0902	11,098.37
79	Ms. Uzma Farook Merchant	PATD2603	18,240.36
180	Mr. Ankush Chhajed	PATA1304	21,495.25









275	Mrs. Khatoon Amin Merchant	PATA1103	14,954.61
276	Mrs. Khatoon Amin Merchant	PATA1503	15,198.90
277	Mr. Abhijit P. Rajwade	PATE2104	25,759.44
278	Mr. Rohit Kumar Ashokrao Patil	PATA1504	15,027.89
279	Mr. Bankelal Ramswarup Goyal (HUF)	PATD1101	16,947.50
280	Mr. Vijay Dattu Lande	PATE1301	19,214,24
281	Mr. Jitender Singh Ahluwalia	PATE2801	42,517.01
282	Mrs. Ranjana Popat	PATD1002	19,066.45
283	Mr. Drumil Gandhi	PATA1802	19,490.25
284	Mr. Amit B. Merchant	PATD2203	19,217,54
285	Mrs. Rohini Ramesh Kulkarni	PATC2004	
286	Mr. Biphu Prasad Bhuyan	PATF0903	50,882.87
287	Mr. Yogesh Dattatraya Wagh	PATF1104	64,040.30
288	Mr. Capt. Christopher Stephen Verma	PATC1001	
289	Mr. Viren Joshi	PATC1203	
290	Mrs. Anita Mamidwar	PATC2802	1 1
291	Mrs. Smita Ravichandran Iyer	PATE2202	18,122.05
292	Mr. Ramesh Mani	PATA0102	41,557.71
293	Mr. Amit Tiwari	PATE2701	26,292.89
294	Mr. Jeevan J. Bhonsale	PATD1804	17,507.48
95	Mr. Chetan Chordia	PATD0401	9.171.79
296	Mr. Sam Buhariwala	PATD0701	19,127.00
97	Mrs. Kavita Girish Maindakar	PATD0502	13,801.89
98	Dr. Saroj Santosh Kavthale	PATD0602	13,864.35
99	Mr. Pawan Saraogi	PATF0604	54,359.33
00	Mrs. Jayanthi Ramnath	PATD0102	35,637,72
01	M/s Dekor Exclusive Granites Pvt. Ltd.	PATE0404	22,305.91
02	Mr. Manoj KUmar Pant	PATC1404	
03	M/s Bennett Coleman & Company Ltd	PATA0503	20,990.49
04	M/s Bennett Coleman & Company Ltd	PATA0504	20,990.49



305	Mr. Shantanu Jawaharlal Joshi	PATC0902	
306	Mr. Manoj Kumar Jalan	PATC2601	
307	Mr. Prasad Kizhakel Mathai	PATC1702	•
308	Mr. Baakir Asgeraly Baker	PATB0904	19,303.05
309	Mrs. Razia Baakir Baker	PATB1603	19,706.13
310	Mr. Janak Vaswaney	PATE0703	25,122.64
311	Mr. Haresh Vishindas	PATC0603	*
312	Mrs. Smita Dattatraya Deshmukh	PATB0804	13,232.33
313	Mr. Antony Philip Cherukara	PATC1802	
314	Mrs. Priyanka Ghugre	PATE1402	25,872.86
315	Mr. Batchu Vidya Sagar	PATF0504	60,613.95
316	M/s KSH International Pvt. Ltd.	PATG2303	254,338,38
117	Mr. Ankur Sagar	PATG0503	235,671.35
118	Ms. Dhisha Rajesh Rohera	PATG0804	227,964.66
319	Mr. Zohair Ul Hasan Syed	PATH0303	231,213.62
320	Ms. Tarunjeet Kaur Duggal	PATG1502	214,277.65
121	Ms. Namrita Chadha	PATG1902	251,117.91
322	Mr. Suresh S Tingre	PATG2602	256,753.73
323	Mrs. Charusheela Tingre	PATG2601	256,753.73
324	Mrs. Razia Baakir Baker	PATG2003	251,923.02
25	Mr. Sunil Nair	PATG1602	248,702.55
126	Mr. Yuvraj Vijay Bhasin	PATG1903	251,117.91
27	Mr. Ajay Chaloo	PATH1104	207,836.71
28	Mr. Bomi R Karanjia	PATH1004	207,031.59
29	Ms. Ashwani Chaloo	PATH1103	207,836.71
30	Ms. Monika Narwade	PATG1203	243,066.72
31	M/s Kudale Agro Foods	PATG2004	259,974.21
32	Mr. Inesh Choudhary	PATG0402	224,996.33
33	Ms. Mukta Mankari	PATG1303	254,338.38
34	Mr. Sunil Ambadas Gosavi	PATG0303	246,287.20
35	Mr. Pratik Milind Kothari	PATG2001	251,923.02

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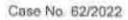
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521	M/s Deccan Water Treatment Pvt Ltd	PATB2103	
522	Mrs. Sabari Chattaraj	PATG2301	*/
523	Mr. Kunal K. Vikamsey	PATH1901	(#?
524	Mr. Aniket Gade	PATH2402	(4)
525	Ms. Smruti Ranjan Dash	PATH1502	
526	Mr. Gurpal Singh Virdi	PATH2202	*
527	Mr. Amit Kumar Yadav	PATG0903	
528	Ms. Kamlesh Vashdev Balani	PATF1603	*
529	Mr. Simranjeet Singh	PATC0504	
530	Mr. Anshum Jain	PATH1201	đ
531	Mr. Venkata Satya Sivajee Pinnamaneni	PATH1603	•
532	Mr. Surendra Kumar Katariya	PATH2103	
533	Mr. Nishant Kurup	PATA2003	
34	Mr. Amit Dilip Yerawar	PATH0601	
35	Ms. Bhavini Chheda	PATG1001	
536	Mrs. Arpita Verma	PATB2503	*
37	Mr. Mandar Prafulla Joshi	PATB1304	*
38	Mr. Ramnik Singh	PATE2601	
39	Mr. Nirmal Jain	PATA1502	•
40	Mr. Nilesh A. Bhagat	PATG1101	
41	Mr. Balakrishnan Narayanan	PATG2701	*
42	Mrs. Archana Praveen Dudani	PATD2801	
43	Col. Tribhuvan Singh Dhami	PATG0202	•
44	Mr. Sudhir Anant Wad	PATH2401	
45	Mr. Mitesh Sarawagi	PATH2501	*
46	Mr. Saurabh Mittal	PATH2104	
47	Mr. Rushikesh Adhia	PATH2201	
48	Ms. Swati Abhay Papat	PATH0301	(4)
49	Ms. Bithika Samanta	PATC0704	
50	Mr. Puneet Kumar Ojha	PATH2601	7.81
51	Mr. Ritesh Kumar Jain	PATG1403	*

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552	Mr. Roopak Nair	PATG1801	
553	Mr. Gajendra Roopsingh Rajpurhot	PATC0304	•
554	Mr. Shubham Surendrakumar Nawale	PATE1404	
555	Mr. Pankaj Joshi	PATG0201	
556	Mrs. Anupama Kishor Patil	PATA2803	•
557	Mr. Rakesh Singh	PATB0701	
558	Mr. Kishore Gogai	PATD2802	
559	Mr. Vishaal Jatav	PATE2902	
560	Mr. Nishant Agarwal	PATE2002	•
561	Mr. Karan Ramesh Kapoor	PATE2804	
562	Mrs. Savita Maruti Kalyankar	PATH1904	
663	Mr. Sivakumar Kulathumani Iyer	PATE1403	•
664	Mr. Vikas J. Bansode	PATE2204	•
65	Mr. Jeetendra Singh J Saluja	PATE2003	
666	Mr. SMPN Singh Shahi	PATA0501	,
67	Mr. Siddharth Panda	PATF2803	*
68	Mrs. Swati Mishra	PATH2304	
69	Mrs. Usha Chanadrakumar Mani	PATA0901	
70	Mr. Abhinav Srivastava	PATG2603	
71	Mr. Rishish Kumar	PATG2102	•
72	Ms. Savita Sunil Jerath	PATE1201	
73	Mrs. Abhilasha Rajesh Bhojane	PATH2801	
74	Mr. Amit Tare	PATB0704	
75	Mr. Samarjeet H. Gandhi	PATH2303	•
76	Mrs. Sanjivani Vitas Raut	PATA1301	*
77	Mr. Rohit Kumar Ashokrao Patil	PATE0801	*
78	Mr. Surbhit Rai	PATH0201	
79	Mrs. Rashmi Vivek Gupta	PATCO703	
80	Mrs. Shashi Gupta	PATC0403	•
81	Mr. Saeed Khaled Malkani	PATH0302	

582	Mr. Sham Laxmikant Choudhari	PATA2804	
583	Mrs. Shyama Desai	PATG2902	*
584	Mr. Sandeep Chhabra	PATA0701	*
585	Mr. Nitin Suresh Ghate	PATH2701	*
586	Mr. Amulya Jamwal	PATB1202	*
587	Mr. Jaimeen M. Trivedi	PATG3002	*
588	Ms. A. Sharada Murty	PATH2404	*.
589	Ms. Mansha Depawat	PATH2403	
590	Mr. Krishna Kumar Rawat	PATF0503	
591	Mr. Vikas Agarwal	PATF2002	
592	Mr. Chandranath Chatterjee	PATE0501	
593		PATD00D1	•
54,500	M/s Indian Road Freight Carriers	PATD00D2	
594	M/s Indian Road Freight Carriers	PATD00D3	
595	M/s Indian Road Freight Carriers	PATD00D4	
596	M/s Indian Road Freight Carriers	PATG0102	
597	Mr. Dinesh Kumar Mathur	PATG2604	
598	Mrs. Amrita Paryani	PATA1403	
599	Mr. Kapil Chandrakant Utture	PATA1901	
600	Mr. Nirav Shah		
601	Mr. Ashish Mittal	PATB0802	*
602	M/s Enovate IT Outsourcing Pvt Ltd	PATA2801	
603	Mr. Rahul Kumar	PATE3001	
604	Mr. Manoj Bhaskar Patil	PATA1303	
605	Ms. Ashitha K. R.	PATA0404	
606	Ms. Salima Bali	PATB2204	•
607	Mrs. Rajeshwari Sanjay Mane	PATA2204	•
608	Mr. Rakesh Kumar Nandrajog	PATB2504	
609	Mr. Sai Srinivasan N	PATE0904	*
610	M/s Utkarsh Trust	PATD0301	
611	Mr. Shashi Kant Bhushan	PATB2803	
612	Mr. Aditya Agarwal	PATD3003	



613	Mr. Janoo Motiani	PATE3002	*
614	Mr. Vinesh Moodiar	PATB2802	
615	Mr. Praveen Malhotra	PATE2702	*
616	Mr. Mohan Krishnan Menon	PATA2904	*
617	Ms. Swati Babbar	PATH0202	
618	Mr. Anil Shantilal Gandhi	PATB2604	•
619	Mr. Anupam Kumar Sinha	PATD0101	•
620	Mr. Kishor Khivansara	PATB2804	
621	Mr. Abhimanyu Mudgal	PATG2402	
622	Mr. Amrit Kaur	PATB0601	
623	Mr. Peeku Punjabi	PATC2003	
824	Mr. Rajnesh Kumar Deepak	PATE0601	-
625	Mr. Nitin Maini	PATE1001	*
626	Mr. Anil Kumar Agarwal	PATE0602	*
627	Mr. Mahendra Murlidhar Patil	PATA2902	
628	Mrs. Jyoti Chandwaney	PATB2903	
629	Mrs. Megha Bhutani Muley	PATA1302	
630	Mr. Arvind Kumar Suri	PATF0501	*
631	Mr. Navneet Singh Waraich	PATF1303	
632	Mr. Akbar Khan Indrapurwalia	PATA3001	
633		PATB1301	
634	Mrs. Vijaya Nandkumar Garudkar	PATB0101	
635	Mrs. Ashwini Vijaykumar Karappa Mrs. Utkarsha Gosavi	PATB2104	
636	Mr. Abezar B. Baker	PATF2103	*
337	Mr. Mohan Kash	PATA0601	
538	Dr. Bindu Samuel Ronald	PATE1804	*
639	Mr. Gopal G. Agrawal	PATE2501	
340	Dr. Vishal R. Zurange	PATH3001	
341	Mr. Sunil Kaler	PATH2902	
342	Mr. Anupam Behara	PATA1401	
343	Mr. Milind Sarfare	PATA2903	



	Total Profiteering (round		1,96,69,483
670	Mrs. Niharika Tewari Total Profiteering		1,96,69,483.03
669	Ms. Neelima Malik	PATA1402	7.81
		PATG3101	
668	Mr. Ashutosh Naik	PATE0502	
667	Mr. Harsh Agarwal	PATA3002	*
666	Mr. Nirmit Sudhir Bhadani	PATF1502	
665	Mr. Suresh Ramani	PATB2904	
664	Mr. Milind Devendra Changani	PATB1601	•
663	Mr. Ameya Chincholikar	PATB1701	
662	Ms. Manisha Mohanrao Badade	PATD2903	
661	Mrs. Priyanka Ghugre	PATB3001	
660	Mr. Diptendu Choudhury	PATB0502	
659	Mr. Amiya Patnak	PATF3001	*
658	Ms Richa Sinha	PATA2002	
657	Mr. Samarth Bartaria	PATA1202	
656	Mr. Harsh Vardhan	PATA2502	
655	Mr. Naresh K. Paryani	PATH2602	
654	Mrs. Monisha Vinay Thadani	PATA3094	
653	Mr. Jasdeepsingh Khangura	PATB1302	,
652	Mr. Ashok K. Kapoor	PATG3102	
651	Mr. Kaushal Y. Kishore	PATF2401	
650	Mr. Pranav Maheshkumar Pathak	PATD2804	
649	Mr. Sidram Vanjare	PATB0801	
648	Mr. Deepak Jain	PATD2803	*
647	Mr. Shubham Jhaveri	PATE3004	*
646	Mr. Ranjit kumar Anand	PATB3002	*
645	Mr. Abhimanyu Barthwal	PATH1804	*
644	Mr. Hardeep Singh Pannu	PATH2503	

^{*}No amount indicated in the Annexure-14 of the DGAP's Report dated 25.10.2021.

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